REPORT OF THE AUDIT OF THE PULASKI COUNTY CLERK

For The Year Ended December 31, 2010



CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

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EXECUTIVE SUMMARY

AUDIT EXAMINATION OF THE PULASKI COUNTY CLERK

For The Year Ended December 31, 2010

The Auditor of Public Accounts has completed the Pulaski County Clerk's audit for the year ended December 31, 2010. Based upon the audit work performed, the financial statement presents fairly in all material respects, the revenues, expenditures, and excess fees in conformity with the regulatory basis of accounting.

Financial Condition:

Excess fees increased by \$14,519 from the prior year, resulting in excess fees of \$645,517 as of December 31, 2010. Revenues increased by \$1,044,445 from the prior year and expenditures increased by \$1,029,926.

Deposits:

The County Clerk's deposits as of April 21, 2010, were exposed to custodial credit risk as follows:

• Uncollateralized and Uninsured \$189,696

The County Clerk's deposits were covered by FDIC insurance and a properly executed collateral security agreement, but the bank did not adequately collateralize the County Clerk's deposits in accordance with the security agreement.

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CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Barty Bullock, Pulaski County Judge/Executive The Honorable Ralph Troxtell, Pulaski County Clerk Members of the Pulaski County Fiscal Court

Independent Auditor's Report

We have audited the accompanying statement of revenues, expenditures, and excess fees regulatory basis of the County Clerk of Pulaski County, Kentucky, for the year ended December 31, 2010. This financial statement is the responsibility of the County Clerk. Our responsibility is to express an opinion on this financial statement based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statement. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Clerk's office prepares the financial statement on a regulatory basis of accounting that demonstrates compliance with the laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated July 27, 2011 on our consideration of the Pulaski County Clerk's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing</u> Standards and should be considered in assessing the results of our audit.



The Honorable Barty Bullock, Pulaski County Judge/Executive The Honorable Ralph Troxtell, Pulaski County Clerk Members of the Pulaski County Fiscal Court

This report is intended solely for the information and use of the County Clerk and Fiscal Court of Pulaski County, Kentucky, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

July 27, 2011

PULASKI COUNTY RALPH TROXTELL, COUNTY CLERK STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS

For The Year Ended December 31, 2010

Revenues

State Fees For Services		\$ 26,469
Fiscal Court		21,005
Licenses and Taxes:		
Motor Vehicle-		
Licenses and Transfers	\$ 2,438,235	
Usage Tax	7,433,401	
Tangible Personal Property Tax	4,196,721	
Other-		
Fish and Game Licenses	3,736	
Marriage Licenses	17,324	
Deed Transfer Tax	148,427	
Delinquent Tax	 762,874	15,000,718
Fees Collected for Services:		
Recordings-		
Deeds, Easements, and Contracts	62,773	
Real Estate Mortgages	114,492	
Chattel Mortgages and Financing Statements	165,121	
Powers of Attorney	8,997	
Notary Fees	13,258	
Lien Fees	41,444	
All Other Recordings	105,299	
Charges for Other Services-		
Copywork	29,621	
Postage	4,791	
Delinquent Tax Release	7,070	552,866
Other:		
Refunds	27,256	
Miscellaneous	 6,135	33,391
Interest Earned		 20,278
Total Revenues		15,654,727

PULASKI COUNTY

RALPH TROXTELL, COUNTY CLERK

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31, 2010 (Continued)

Expenditures

Payments to State:		
Motor Vehicle-		
Licenses and Transfers	\$ 1,655,452	
Usage Tax	7,210,105	
Tangible Personal Property Tax	1,685,890	
Licenses, Taxes, and Fees-		
Fish and Game Licenses	3,608	
Delinquent Tax	107,729	
Legal Process Tax	57,745	
Affordable Housing Trust	 79,392	\$ 10,799,921
Payments to Fiscal Court:		
Tangible Personal Property Tax	270,767	
Delinquent Tax	41,005	
Deed Transfer Tax	 141,006	452,778
Payments to Other Districts:		
Tangible Personal Property Tax	2,076,639	
Delinquent Tax	 381,236	2,457,875
Payments to Sheriff		57,152
Payments to County Attorney		97,589
Operating Expenditures and Capital Outlay:		
Personnel Services-		
Deputies' Salaries	791,330	
Contracted Services-		
Advertising	11,208	
Printing and Binding	14,058	
Maintenance and Repairs	34,795	
Materials and Supplies-	•	
Office Supplies	53,345	
Conventions and Travel	7,075	

PULASKI COUNTY

RALPH TROXTELL, COUNTY CLERK

STATEMENT OF REVENUES, EXPENDITURES, AND EXCESS FEES - REGULATORY BASIS For The Year Ended December 31,2010

(Continued)

Expenditures (Continued)

Operating Expenditures and Capital Outlay: (Continue	ed)			
Other Charges-				
Dues	\$	7,967		
Postage		20,582		
Telephone		22,027		
Credit Card User Fee		17,966		
Refunds		27,256		
Election Expense		8,252		
Records Update Expense		1,913		
Miscellaneous		6,660	\$ 1,024,434	
Capital Outlay-				
Office Equipment			7,828	
Debt Service:				
Lease Purchases			 11,997	
Total Expenditures				\$ 14,909,574
Net Revenues				745,153
Less: Statutory Maximum				 92,412
Excess Fees				652,741
Less: Expense Allowance			3,600	0.52,7 11
Training Incentive Benefit			3,624	7,224
Training morning Demoni			 2,02.	 ,,
Excess Fees Due County for 2010				645,517
Payment to Fiscal Court - December 31, 2010				645,517
Balance Due Fiscal Court at Completion of Audit				\$ 0

PULASKI COUNTY NOTES TO FINANCIAL STATEMENT

December 31, 2010

Note 1. Summary of Significant Accounting Policies

A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

B. Basis of Accounting

KRS 64.820 directs the fiscal court to collect any amount, including excess fees, due from the County Clerk as determined by the audit. KRS 64.152 requires the County Clerk to settle excess fees with the fiscal court by March 15 each year.

The financial statement has been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting, revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive), at December 31 that may be included in the excess fees calculation:

- Interest receivable
- Collection on accounts due from others for 2010 services
- Reimbursements for 2010 activities
- Payments due other governmental entities for December tax and fee collections and payroll
- Payments due vendors for goods or services provided in 2010

The measurement focus of a fee official is upon excess fees. Remittance of excess fees is due to the County Treasurer in the subsequent year.

C. Cash and Investments

At the direction of the fiscal court, KRS 66.480 authorizes the County Clerk's office to invest in the following, including but not limited to, obligations of the United States and of its agencies and instrumentalities, obligations and contracts for future delivery or purchase of obligations backed by the full faith and credit of the United States, obligations of any corporation of the United States government, bonds or certificates of indebtedness of this state, and certificates of deposit issued by or other interest-bearing accounts of any bank or savings and loan institution which are insured by the Federal Deposit Insurance Corporation (FDIC) or which are collateralized, to the extent uninsured, by any obligation permitted by KRS 41.240(4).

PULASKI COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2010 (Continued)

Note 2. Employee Retirement System

The county official and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost sharing, multiple employer defined benefit pension plan, which covers all eligible full-time employees and provides for retirement, disability and death benefits to plan members. Benefit contributions and provisions are established by statute.

Nonhazardous covered employees are required to contribute 5 percent of their salary to the plan. Nonhazardous covered employees who begin participation on or after September 1, 2008 are required to contribute 6 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 16.16 percent for the first six months and 16.93 percent for the last six months.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Nonhazardous employees who begin participation on or after September 1, 2008 must meet the rule of 87 (members age plus years of service credit must equal 87, and the member must be a minimum of 57 years of age) or the member is age 65, with a minimum of 60 months service credit.

Historical trend information showing the CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, KY 40601-6124, or by telephone at (502) 564-4646.

Note 3. Deposits

The Pulaski County Clerk maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC) as required by KRS 66.480(1)(d). According to KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the County Clerk and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution.

PULASKI COUNTY NOTES TO FINANCIAL STATEMENT December 31, 2010 (Continued)

Note 3. Deposits (Continued)

Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a depository institution failure, the County Clerk's deposits may not be returned. The Pulaski County Clerk does not have a deposit policy for custodial credit risk but rather follows the requirements of KRS 41.240(4). As of December 31, 2010, all deposits were covered by FDIC insurance or a properly executed collateral security agreement. However, as of April, 21, 2010, public funds were exposed to custodial credit risk because the bank did not adequately collateralize the County Clerk's deposits in accordance with the security agreement.

• Uncollateralized and Uninsured \$189.696

Note 4. Grant

The Pulaski County Clerk received a local records microfilming grant from the Kentucky Department for Libraries and Archives in the amount of \$30,000 in 2009. Funds totaling \$24,294 were expended in the prior year and \$0 during 2010. The unexpended grant balance was \$5,706 as of December 31, 2010.

Note 5. Leases

- A. The Office of the County Clerk entered into a five-year lease agreement with Ershig Properties for office space within the Somerset Mall. The County Clerk is required to make monthly payments of \$750. As of January 1, 2010, the beginning principal balance was \$24,750. During the year, the County Clerk paid \$9,000 leaving a principal balance of \$15,750 as of December 31, 2010.
- B. The Office of the Pulaski County Clerk signed a lease agreement with Pitney Bowes on September 28, 2008 for a mailing system. The lease agreement requires sixteen quarterly payments of \$999 for a total of \$15,984, beginning February 6, 2009. As of January 1, 2010, the beginning principal balance was \$11,988. During the year, the County Clerk made quarterly payments totaling \$2,997 leaving a principal balance of \$8,991 as of December 31, 2010.

Note 6. Cash Drawers

The Pulaski County Fiscal Court allowed the County Clerk to retain \$1,000 from 2007 excess fees to be used for the cash drawers in his office. The \$1,000 will be paid to the fiscal court as excess fees when the County Clerk concludes his last year in office.

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENT PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Barty Bullock, Pulaski County Judge/Executive The Honorable Ralph Troxtell, Pulaski County Clerk Members of the Pulaski County Fiscal Court

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards

We have audited the statement of revenues, expenditures, and excess fees - regulatory basis of the Pulaski County Clerk for the year ended December 31, 2010, and have issued our report thereon dated July 27, 2011. The County Clerk's financial statement is prepared in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Pulaski County Clerk's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statement, but not for the purpose of expressing an opinion on the effectiveness of the County Clerk's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the County Clerk's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statement Performed In Accordance With Government Auditing Standards (Continued)

Compliance And Other Matters

As part of obtaining reasonable assurance about whether the Pulaski County Clerk's financial statement for the year ended December 31, 2010, is free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

This report is intended solely for the information and use of management, the Pulaski County Fiscal Court, and the Department for Local Government and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

July 27, 2011